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Notice of Rulemaking Hearing

Hearings will be conducted in the manner prescribed by the Uniform Administrative Procedures Act, T.C.A. § 4-5-204. For questions and copies of the notice, contact the person listed below.

Agency/Board/Commission:	Environment & Conservation
Division:	Air Pollution Control
Contact Person:	Lacey J. Hardin
Address:	William R. Snodgrass Tennessee Tower 312 Rosa L. Parks Avenue, 15th Floor Nashville, TN 37243
Phone:	(615) 532-0545
Email:	Lacey.Hardin@tn.gov

Any Individuals with disabilities who wish to participate in these proceedings (to review these filings) and may require aid to facilitate such participation should contact the following at least 10 days prior to the hearing:

ADA Contact:	ADA Coordinator
	William R. Snodgrass Tennessee Tower
	312 Rosa L. Parks Avenue, 22nd Floor
Address:	Nashville, Tennessee 37243
	1-866-253-5827 (toll free) or 615-532-0200
Phone:	Hearing impaired callers may use the TN Relay Service 1-800-848-0298
Email:	Beverly.Evans@tn.gov

Hearing Location(s) (for additional locations, copy and paste table)

Address 1:		
Address 2:	William R. Snodgrass Tennessee Tower	
	312 Rosa L. Parks Avenue, 15 th Floor	
City:	Nashville, Tennessee	
Zip:	37243	
Hearing Date:		
Hearing Time:	9:30 AM <u>X_CST/CDTEST/EDT</u>	

Additional Hearing Information:

Section 502(b)(3)(A) of the Clean Air Act requires Tennessee, as a state approved by the Environmental Protection Agency ("EPA") to administer a Title V major source operating permit program ("Title V program"), to collect "an annual fee, or the equivalent over some other period, sufficient to cover all reasonable (direct and indirect) costs required to develop and administer the permit program requirements of this title." The rule is amended to clarify that a major source is bound by its most recent choice of annual accounting period (state fiscal year or calendar year) and emissions fee basis (allowable, actual, or mixed). In addition, the rule is amended to require payment of 70% of the annual emissions fee by March 31 of each year for certain sources and 100% of the fee due by March 31 of each year for others (100% of the fee is currently due July 1).

There will be a public hearing before the Technical Secretary of the Tennessee Air Pollution Control Board for the promulgation of amendments to the Tennessee Air Pollution Control Regulations under the authority of Tennessee

the Tennessee Air Pollution Control Board for their review in regard to the proposed rule amendments. The hearing will be conducted in the manner prescribed by the Uniform Administrative Procedures Act, T.C.A. §§ 4-5-201 et seq. and will take place in of the William R. Snodgrass Tennessee Tower, 312 Rosa L. Parks Avenue, Floor, Nashville, Tennessee 37243.
Written comments not submitted at the public hearing will be included in the hearing record only if received by the close of business on, 2016, at the following address: Technical Secretary, Tennessee Air Pollution Control Board, William R. Snodgrass Tennessee Tower, 312 Rosa L. Parks Avenue, 15th Floor, Nashville, Tennessee 37243.
Any individuals with disabilities who wish to participate in these proceedings or to review these filings should contact the Tennessee Department of Environment and Conservation to discuss any auxiliary aids or services needed to facilitate such participation. Such initial contact may be in person, by writing, telephone, or other means, and should be made no less than ten days prior to, 2016 or the date such party intends to review such filings, to allow time to provide such aid or service. Contact the Tennessee Department of Environment and Conservation ADA Coordinator, William R. Snodgrass Tennessee Tower, 312 Rosa L. Parks Avenue, 22nd Floor, Nashville, Tennessee 37243, (615) 532-0200. Hearing impaired callers may use the Tennessee Relay Service (1-800-848-0298).
If you have any questions about the origination of these rule changes, you may contact Lacey J. Hardin at (615) 532-0545. For information about reviewing these documents, please contact Malcolm Butler, William R. Snodgrass Tennessee Tower, 312 Rosa L. Parks Avenue, 15th Floor, Nashville, Tennessee 37243, telephone (615) 532-0600.
Revisions considered at this hearing may be adopted by the Tennessee Air Pollution Control Board under T.C.A. § 68-201-105, the Board general authority to promulgate rules.
Materials concerning the proposed actions will be available at www.tn.gov/environment/topic/ppo-air and also for public inspection during normal working hours starting on
All persons interested in the air quality of the state of Tennessee are urged to attend and will be afforded the opportunity to present testimony to the hearing officer regarding the promulgation of amendments to the Tennessee Air Pollution Control Regulations. Any person desiring to present lengthy comments should be prepared at the hearing to offer a written statement to be incorporated into the record. Written statements not presented at the hearings will only be considered part of the records if received by 4:30 p.m. CST on, at the office of the Technical Secretary, Tennessee Air Pollution Control Board, William R. Snodgrass Tennessee Tower, 312 Rosa L. Parks Avenue, 15th Floor, Nashville, Tennessee 37243.
Revision Type (check all that apply): X Amendment
New Repeal

Rule(s) (ALL chapters and rules contained in filing must be listed. If needed, copy and paste additional tables to accommodate more than one chapter. Please enter only ONE Rule Number/Rule Title per row.)

Chapter Number	Chapter Title
1200-03-26	Administrative Fee Schedule
Rule Number	Rule Title
1200-03-2602	Administrative Fees

(Place substance of rules and other info here. Statutory authority must be given for each rule change. For information on formatting rules go to http://state.tn.us/sos/rules/1360/1360.htm)

Chapter 1200-03-26 Administrative Fees Schedule

Amendments

Subparagraph (c) of paragraph (2) of Rule 1200-03-26-.02 Construction and Annual Emission Fees is amended by deleting it in its entirety and substituting instead the following:

(c) "Annual Accounting Period" is a twelve (12) consecutive month period. For major sources subject to paragraph (9) (11) of this rule Rule 1200-03-09-.02, the annual accounting period shall be either of the following: the calendar year (January 1 to December 31) or the state fiscal year (July 1 to June 30). For sources not subject to paragraph (11) of Rule 1200-03-09-.02, the annual accounting period is the twelve consecutive month period as specified in paragraph (6) of this rule.

Authority: §§ 68-201-101 et seq. and 4-5-201 et seq.

Part 12 of subparagraph (i) of paragraph (2) of Rule 1200-03-26-.02 is amended by deleting it in its entirety and substituting instead the following:

12. Each hazardous air pollutant listed below actually emitted or allowed to be emitted from a major source.

CAS No.	<u>Chemical name</u>
75070	Acetaldehyde
60355	Acetamide
75058	Acetonitrile
98862	Acetophenone
53963	2-Acetylaminofluorene
107028	Acrolein
79061	Acrylamide
79107	Acrylic acid
107131	Acrylonitrile
107051	Allyl chloride
92671	4-Aminobiphenyl
62533	Aniline
90040	o-Anisidine
1332214	Asbestos
71432	Benzene (including benzene from gasoline)
92875	Benzidine
98077	Benzotrichloride
100447	Benzyl chloride
92524	Biphenyl
117817	Bis(2-ethylhexyl)phthalate(DEHP)
542881	Bis(chloromethyl) ether
75252	Bromoform
106990	1,3-Butadiene
156627	Calcium cyanamide
133062	Captan
63252	Carbaryl
75150	Carbon disulfide
56235	Carbon tetrachloride
463581	Carbonyl sulfide
120809	Catechol

Chloramben 133904 57749 Chlordane 7782505 Chlorine 79118 Chloracetic acid 532274 2-Chloroacetophenone Chlorobenzene 108907 Chlorobenzilate 510156 **Chlorform** Chloroform 67663 Chloromethyl methyl ether 107302 Chloroprene 126998 Cresols/Cresylic acid (isomers and mixture) 1319773 95487 o-Cresol 108394 m-Cresol 106445 p-Cresol 98828 Cumene 2,4-D, salts and esters 94757 3547044 DDE 334883 Diazomethane 132649 Dibenzofurans 1,2-Dibromo-3-chloropropane 96128 Dibutylphthalate 84742 106467 1,4-Dichlorobenzene(p) 3,3-Dichlorobenzidene 91941 Dichloroethyl ether (Bis(2-chloroethyl)ether) 111444 1.3-Dichloropropene 542756 **Dichlorvos** 62737 111422 Diethanolamine N,N-Diethyl aniline (N,N-Dimethylaniline) 121697 64675 Diethyl sulfate 3,3-Dimethoxybenzidine 119904 60117 Dimethyl aminoazobenzene 3,3'-Dimethylbenzidine 119937 Dimethyl carbamoyl chloride 79447 Dimethyl formamide 68122 57147 1,1-Dimethyl hydrazine Dimethyl phthalate 131113 Dimethyl sulfate 77781 534521 4,6-Dinitro-o-cresol, and salts 2,4-Dinitrophenol 51285 2,4-Dinitrotoluene 121142 1,4-Dioxane (1,4-Diethyleneoxide) 123911 122667 1,2-Diphenylhydrazine 106898 Epichlorohydrin (1-Chloro-2,3-epoxypropane) 1,2-Epoxybutane 106887 140885 acrylate 100414 Ethyl benzene 51796 Ethyl carbamate (Urethane) 75003 Ethyl Chloride (Chloroethane) 106934 Ethylene dibromide (Dibromoethane) 107062 Ethylene dichloride (1,2-Dichlorethane) Ethylene glycol 107211 151564 Ethylene imine (Aziridine) 75218 Ethylene oxide Ethylene thiourea 96457 Ethylidene dichloride (1,1-Dichloroethane) 75343 Formaldehyde 50000 Hepotachlor 76448 118741 Hexachlorobenzene Hexachlorobutadiene 87683 77474 Hexachlorocyclepentadiene

67721	Hexachloroethane
822060	Hexamethylene-1,6-diisocyanate
680319	Hexamethylphosphoramide
110543	Hexane
302012	Hydrazine
7647010	Hydrochloric acid
7664393	Hydrogen fluoride (Hydrofluoric acid)
123319	Hydroquinone
78591	Isophorone
58899	Lindane (all isomers)
108316	Maleic anhydride
67561	Methanol
72435	Methoxychlor
74839	Methyl bromide (Bromomethane)
74873	Methyl chloride (Chloromethane)
71556	Methyl chloroform (1,1,1-Trichloroethane)
60344	Methyl hydrazine
74884	Methyl iodide (lodomethane)
108101	Methyl isobutyl ketone (Hexone)
624839	Methyl isocyanate
80626	Methyl methacrylate
1634044	Methyl tert butyl ether
101144	4,4-Methylene bis(2-chloroniline)
75092	Methylene chloride (Dichloromethane)
	Methylene diphenyl diisocyanate (MDI)
101688	
101779	4,4-Methylenedianilne
91203	Naphthalene
98953	Nitrobenzene
92933	4-Nitrobiphenyl
100027	4-Nitrophenol
79469	2-Nitropropane
684935	N-Nitroso-N-methylurea
62759	N-Nitrosodimethylamine
59892	N-Nitrosomorpholine
56382	Parathion
82688	Pentachloronitrobenzene (Quintobenzene)
87865	Pentachlorophenol
108952	Phenol
106503	p-Phenylenediamine
75445	Phosgene
7803512	Phosphine
7723140	Phosphorus
85449	Phthalic anhydride
1336363	Polychlorinated biphenyls (Arochlors)
1120714	1,3-Propane sultone
57578	beta-Propiolactone
123386	Propionaldehyde
114261	Propoxur (Baygon)
78875	Propylene dichloride (1,2-Dichloropropane)
75569	Propylene oxide
75558	1,2-Propylenimine (2-Methyl aziridine)
91225	Quinoline
106514	Quinone
100425	Styrene
96093	Styrene oxide
1746016	2,3,7,8-Tetrachlorodibenzo-p-dioxin
79345	1,1,2,2-Tetrachloroethane
127184	Tetrachoroethylene (Perchloroethylene)
7550450	Titanium tetrachloride
108883	Toluene

95807	2,4-Toluene diamine
584849	2,4-Toluene diisocyanate
95534	o-Toluidine
8001352	Toxaphene (chlorinated camphene)
120821	1,2,4-Trichlorobenzene
79005	1,1,2-Trichloroethane
79016	Trichloroethylene
95954	2,4,5-Trichlorophenol
88062	2,4,6-Trichlorophenol
121448	Triethylamine
1582098	Trifluralin
540841	2,2,4-Trimethylpentane
108054	Vinyl acetate
593602	Vinyl bromide
75014	Vinyl chloride
75354	Vinylidene chloride (1,1-Dichloroethylene)
1330207	Xylenes (isomers and mixture)
95476	o-Xylenes
108383	m-Xylenes
106423	p-Xylenes
0	Antimony Compounds
0	Arsenic Compounds (inorganic including arsine)
0	Beryllium Compounds
0	Cadmium Compounds
0	Chromium Compounds
0	Cobalt Compounds
0	Coke Oven Emissions
0	Cyanide compounds ¹
0	Glycol ethers ^{2, 6}
0	Lead Compounds
0	Manganese Compounds
0	Mercury Compounds
0	Fine mineral fibers ³
0	Nickel Compounds
0	Polycyclic Organic Matter ⁴
0	Radionuclides (including radon) ⁵

 $^{^{1}}$ X'CN where X = H' or any other group where a formal dissociation may occur. For example KCN or Ca(CN)₂

OR' consisting of carboxylic acid ester, sulfate, phosphate, nitrate, or sulfonate.

This action deletes each individual compound in a group called the surfactant alcohol ethoxylates and their derivatives (SAED) from the glycol ethers category in the list of hazardous air pollutants (HAP) established by section 112(b)(1) of the Clean Air Act (CAA).

Include mono- and di-ethers of ethylene glycol, diethylene glycol, and triethylene glycol R-(OCH₂CH₂)_n- OR'. Where:

n = 1, 2, or 3:

R = alkyl C7 or less; or

R = phenyl or alkyl substituted phenyl;

R' = H or alkyl C7 or less; or

³ Includes mineral fiber emissions from facilities manufacturing or processing glass, rock, or slag fibers (or other mineral derived fibers) of average diameter 1 micrometer or less.

⁴ Includes organic compounds with more than or equal to 100⁰ C which have a boiling point greater than or equal to 100⁰ C

⁵ A type of atom which spontaneously undergoes radioactive decay.

⁶ The substance ethylene glycol monobutyl ether (EGBE, 2-Butoxyethanol) (Chemical Abstract Service (CAS) Number 111-76-2) is deleted from the list of hazardous air pollutants established by 42 U.S.C. 7412(b)(1).

Authority: §§ 68-201-101 et seq. and 4-5-201 et seq.

Paragraph (9) of Rule 1200-03-26-.02 Construction and Annual Emission Fees is amended by deleting it in its entirety and substituting instead the following:

- (9) Annual Emission Fees for Major Sources.
 - (a) 1. A responsible official of a major source must pay an annual emission fee to the Division. A major source is not subject to the minor source annual emission fees of paragraph (6) of this rule on or after July 1, 1994. Once a major stationary source begins to pay major source annual emission fees, it will not be subject to the construction permit fees of paragraph (5) of this rule for any additional construction occurring at the source.
 - 2. Effective January 1, 2018, the following shall apply:
 - (i) Sources choosing to pay annual emission fees on an allowable emissions basis pursuant to subparagraph (b) of this paragraph shall pay one hundred percent (100%) of the fee due pursuant to subparagraph (d) of this paragraph:
 - (I) No later than March 31 of the year immediately following the annual accounting period for which the fee is due for sources paying on a calendar year basis pursuant to subparagraph (b) of this paragraph; or
 - (II) No later than March 31 of the current fiscal year for sources paying on a fiscal year basis pursuant to subparagraph (b) of this paragraph.
 - (ii) Sources choosing to pay annual emission fees on an actual emissions basis or a combination of actual and allowable emissions basis and on a calendar year basis pursuant to subparagraph (b) of this paragraph shall pay one hundred percent (100%) of the fee due pursuant to subparagraph (d) of this paragraph no later than March 31 of the year immediately following the annual accounting period for which the fee is due, except as allowed by part (g)3 of this paragraph.
 - (iii) Sources choosing to pay annual emission fees on an actual emissions basis or a combination of actual and allowable emissions basis and on a fiscal year basis pursuant to subparagraph (b) of this paragraph shall pay seventy percent (70%) of the fee due pursuant to subparagraph (d) of this paragraph no later than March 31 of the current fiscal year. The remainder of the annual emission fee is due July 1 of each year, except as allowed by part (g)3 of this paragraph.
 - (b) 1. On or before December 31 of the annual accounting period, the responsible official must submit to the Division in writing the responsible official's determination to pay the annual emission fee based on:
 - (i) Either a calendar year or state fiscal year; and
 - (ii) Actual emissions, allowable emissions, or a mixture of actual and allowable emissions of regulated pollutants.
 - 2. If the responsible official does not declare a fee payment choice as provided in subparts 1(i) or (ii) of this subparagraph, then the basis of the annual fee payment shall be the antecedent annual accounting period and annual fee basis (actual emissions, allowable emissions, or a mixture) same as the responsible official's most recent choice of fee

payment, or, if no such previous choice was made, the basis of the annual fee payment shall be that specified in the source's current major source operating permit.

- 3. If the responsible official wishes to restructure a major source's allowable emissions for the purpose of lowering the major source's annual emission fee, then an application must be filed at least ninety (90) days prior to December 31 of the annual accounting period as provided in subparagraph (g) of this paragraph.
- 4. The responsible official of a newly constructed major source or a minor source modifying its operation such that the source becomes a major source shall pay an initial annual emission fee based on the state fiscal a calendar year and allowable emissions for the fractional remainder of the state fiscal calendar year annual accounting period commencing upon the source's start-up.
- 5. For purposes of the payment of annual emission fees due July 1, 2016, parts 1 and 2 of this subparagraph shall not apply. Annual emission fees due July 1, 2016, shall be based on the state fiscal year and the annual fee basis (actual emissions, allowable emissions, or a mixture) specified in a source's current major source operating permit. If a source does not have an effective major source operating permit on July 1, 2016, then the source's responsible official shall pay the annual emission fee based on the state fiscal year and allowable emissions.
- (c) Reserved.
- (d) 1. Notwithstanding the annual emission fee rates established by part 2 of this subparagraph, the annual emission fee required to be paid by a responsible official relative to a major source pursuant to subparagraph (a) of this paragraph shall be no less than \$7,500.
 - 2. (i) For purposes of this part, an electric utility generating unit (EGU) means any steam electric generating unit or stationary combustion turbine that is constructed for the purpose of supplying more than one-third of its potential electric output capacity and more than 25 MW net-electrical output to any utility power distribution system for sale. Also, any steam supplied to a steam distribution system for the purpose of providing steam to a steam electric generator that would produce electrical energy for sale is considered in determining the electrical energy output capacity of the affected EGU.
 - (ii) The annual emission fee rates applied to calculate the annual emission fee assessed pursuant to paragraph (a) of this paragraph shall be as follows:
 - (I) Fee based on actual emissions: \$43.00 per ton for non-EGU sources and \$49.50 per ton for EGU sources; and
 - (II) Fee based on allowable emissions: \$32.50 per ton for non-EGU sources and \$39.00 per ton for EGU sources.
 - (iii) The annual emission fee rates enumerated in subpart (ii) of this part must be supported by the Division's annual workload analysis that is approved by the Board.
 - 3. The annual emission fee rates shall remain in effect until the effective date of an amendment to part 2 of this subparagraph. Any revision to the annual emission fee rates must result in the collection of sufficient fee revenue to fund the activities identified in subparagraph (1)(c) of this rule and must be supported by the Division's annual workload analysis that is approved by the Board.
- (e) 1. An emission cap of 4,000 tons per year per regulated pollutant per major source SIC code shall apply to actual or allowable based emission fees. A major source annual

emission fee will not be charged for emissions in excess of the cap(s) or for carbon monoxide.

- 2. No major source annual emission fee will be charged for emissions of a pollutant solely because the pollutant is a constituent of greenhouse gases.
- (f) In the case where a source is shut down such that it has operated only during a portion of the annual accounting period and the source's permits are forfeited to the Technical Secretary, the appropriate fee shall be calculated on a prorated basis over the period of time that the source was operated in the annual accounting period. The responsible official of a major source that is shutdown, but wishes to retain its permits, shall pay a maintenance fee equivalent to 40% of the fee that would be charged had the responsible official determined to base the annual emission fee on allowable emissions. If the responsible official chooses this option in the midst of an annual accounting period, then the fee will be prorated according to the number of months that the source was in the maintenance fee status. The responsible official shall notify the Division no later than December 31 of the annual accounting period so that the Division will have sufficient time to adjust billing records for the maintenance fee status.
- (g) Responsible officials required to pay the major source annual emission fee pursuant to subparagraph (a) of this paragraph must conform to the following requirements with respect to fee payments:
 - 1. If a responsible official paying the annual emission fee based on allowable (i) emissions wishes to restructure a major source's the allowable emissions of a source subject to paragraph (11) of Rule 1200-03-09-.02 for the purpose of lowering the major source's annual emission fee, then upon mutual agreement of the responsible official and the Technical Secretary, a more restrictive regulatory requirement may be established to minimize the allowable emissions and thus the annual emission fee. The more restrictive regulatory requirement, the method used to determine compliance with the limitation, and the documentation procedure to be followed by the major source to ensure that the limit is not exceeded must be included in the application and specified in a permit through either the permit modification processes of paragraph (11) of Rule 1200-03-09-.02, or the construction permit processes of Rule 1200-03-09-.01, or both. The more restrictive requirement shall be effective for purposes of lowering the annual emission fee upon agreement by both the responsible official and the Technical Secretary and for all other purposes shall be effective upon issuance of the permit, modification, or both.
 - (ii) To reduce the amount of the fee as provided in subpart (i) of this part, the responsible official must file a complete permit modification or construction permit application with the Division at least ninety (90) days prior to December 31 of the annual accounting period.
 - 2. The responsible official shall file the annual emission fee and an analysis of actual emissions, allowable emissions, or both actual and allowable emissions, whichever is appropriate due to the basis of the annual emission fee payment, with the Technical Secretary on or before the July 1 immediately following the annual accounting period date the fee is due pursuant to subparagraph (a) of this paragraph. The analysis shall summarize the emissions of all regulated pollutants at the air contaminant sources of the major source facility and shall be used to calculate the amount of the annual emission fee owed pursuant to subparagraph (a) of this paragraph.
 - (i) An annual emission fee based on both actual emissions and allowable emissions shall be calculated utilizing the 4,000 ton per year cap specified in subparagraph (2)(i) of this rule. In determining the tonnages to be applied toward the regulated pollutant 4,000 ton cap in a mixed base fee, the responsible official shall first calculate the actual emission-based fees for a regulated pollutant and apply that tonnage toward the regulated pollutant's cap. The remaining tonnage available in the 4,000 ton category of a regulated pollutant shall be subject to allowable

emission based fee calculations. Once the 4,000 ton per year cap has been reached for a regulated pollutant, no additional fee for that pollutant shall be required.

- (ii) If the responsible official chooses to base the annual emission fee on actual emissions, then the responsible official must prove the magnitude of the major source's emissions to the satisfaction of the Technical Secretary. The procedure for quantifying actual emission rates shall be specified in the major source operating permit.
- 3. Responsible officials choosing to pay the major source annual emission fee (i) based on actual emissions or a mixture of actual and allowable emissions may request an extension of time for filing the emissions analysis with the Technical Secretary. The extension may be granted by the Technical Secretary for up to ninety (90) days after the fee is due pursuant to subparagraph (a) of this paragraph. The request for extension must be received by the Division no later than 4:30 p.m. on July 1 March 31, or the request for extension shall be denied. The request for extension to file must state the reason for the request and provide an adequate explanation. An estimated annual emission fee payment of no less than eighty seventy percent (80%) (70%) of the annual emission fee must accompany the request for extension to avoid penalties and interest on the underpayment of the annual emission fee. A The remaining balance due must accompany the emission analysis. If there has been an overpayment, the responsible official may request a refund in writing to the Division or the amount of the overpayment may be applied as a credit toward the next annual emission fee.
 - (ii) A responsible official choosing to pay the annual emission fee based on a calendar year annual accounting period or choosing to pay the annual emission fee based on allowable emissions is not eligible for the extension of time authorized by subpart (i) of this part.
- (h) Reserved.
- (i) Reserved.

Authority: §§ 68-201-101 et seq. and 4-5-201 et seq.

I certify that the information included in this filing is an a scope of rulemaking proposed by the agency.	ccurate and complete representation of the intent and	
Date:		
Signature:		
Name of Officer:	Michelle W. Owenby	
Title of Officer:	Technical Secretary	
Subscribed and sworn to before me on:		
Notary Public Signature:		
My commission expires on: January 11, 2016		
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	Tre Hargett Secretary of State	